

Vanuatu calls for reforms to Australia's backpacker program

By Jesse Doyle and Stephen Howes
8 January 2014

In [an interview with Radio Australia](#), Vanuatu's Commissioner of Labour, Lionel Kaluat, has called on the Australian government to reform its backpacker or working-holiday visa program to give the Seasonal Worker Program (SWP) a chance to take off.

Mr Kaluat said "If the Australian Government can tidy up that particular program, then it will allow more room for the SWP to take up more of the employment opportunities that are available in the Australian market. If that is not addressed, then it will see a very, very slow pickup of the Seasonal Work Program for the Pacific island states."

In 2006, the Howard Government reformed the working holiday maker program to enable backpackers who work on a farm for three months to get a visa for a second year. As a result of this change, and the general increase in the large number of backpackers coming to Australia, labour shortages in the horticultural sector have been largely eliminated – as we have documented through our employer survey ([here](#)) and confirmed through interviews with both employers and employees ([here](#) and [here](#)). As a result, the Pacific SWP, introduced in 2008, has struggled to attract employer interest.

Mr Kaluat made his comments in the context of confirming two new supply-side reforms to the scheme, which are set to be trialled in 2014. The upper age limit of 45 will be removed for participating countries, along with a restriction on those that have previously participated in New Zealand's equivalent Recognised Seasonal Employer (RSE) scheme. The trial period will extend until the end of this year.

Mr Kaluat welcomed both reforms. However, without the demand-side reforms to the SWP which he suggests, increasing the supply of potential SWP workers will bring little benefit. One reform to rescue the SWP would be to give all backpackers a two-year visa.

About the author/s

Jesse Doyle

Jesse Doyle is a Social Protection Economist with the World Bank in Sydney. His areas of focus encompass social protection, labor mobility and youth employment. Prior to joining the World Bank, he worked as a Research Officer with the Development Policy Centre and held research related roles with the Institute for International Development, the World

Policy Institute, Eurasia Group, and Grameen Bank.

Stephen Howes

Stephen Howes is Director of the Development Policy Centre and Professor of Economics at the Crawford School of Public Policy at The Australian National University.

Link: <https://devpolicy.org/vanuatu-calls-for-reforms-to-australias-backpacker-program-20140108/>

Date downloaded: 18 April 2024



**Australian
National
University**

The Devpolicy Blog is based at the Development Policy Centre, Crawford School of Public Policy, College of Asia and the Pacific, Australian National University.